

**LEGISLATIVE SERVICES AGENCY
OFFICE OF FISCAL AND MANAGEMENT ANALYSIS**

200 W. Washington, Suite 301
Indianapolis, IN 46204
(317) 233-0696
<http://www.in.gov/legislative>

FISCAL IMPACT STATEMENT

LS 7319

BILL NUMBER: HB 1714

NOTE PREPARED: Mar 31, 2003

BILL AMENDED: Mar 27, 2003

SUBJECT: Indiana Board of Tax Review matters.

FIRST AUTHOR: Rep. Klinker

FIRST SPONSOR: Sen. Kenley

BILL STATUS: As Passed - Senate

FUNDS AFFECTED: ☒ **GENERAL**
☒ **DEDICATED**
☐ **FEDERAL**

IMPACT: State & Local

STATE IMPACT	FY 2003	FY 2004	FY 2005
State Revenues		400,000	800,000
State Expenditures			
Net Increase (Decrease)		400,000	800,000

LOCAL IMPACT	CY 2003	CY 2004	CY 2005
Local Revenues		200,000	200,000
Local Expenditures			
Net Increase (Decrease)		200,000	200,000

Summary of Legislation: (Amended) This bill allows approval of a late filed or an incomplete application for an economic revitalization area (ERA) deduction or an enterprise zone inventory credit. It removes the Department of Local Government Finance (DLGF) and the Indiana Board of Tax Review (IBTR) from the review process for ERA deductions and enterprise zone inventory credits. The bill requires the DLGF to adopt rules to implement ERA deductions and it establishes procedures for the county auditor to make determinations with respect to those deductions and credits, and for appeal of those determinations.

This bill allows a county assessor to intervene or represent the township assessor in review proceedings

before the IBTR. It permits the IBTR to make a final determination based on a stipulation. If the time for the IBTR to issue a final determination expires, this bill allows the petitioner to wait for a determination or file for de novo review in the Tax Court. It permits the IBTR to adopt rules to establish procedures for the conduct of proceedings before the Board. The bill also sets the sales disclosure form filing fee at \$10 for calendar years 2004 and 2005 and specifies distribution of the revenue.

Effective Date: July 1, 2003.

Explanation of State Expenditures: (Revised) *ERA & EZ:* Under current law, after ERA deduction and EZ credit applications are filed with the county auditor they are reviewed by the DLGF and the allowable deductions and credits are certified back to the county auditor. Under this proposal, county auditors would be responsible for verifying the taxpayers' applications. County auditors would be able to ask township assessors to review the applications. The DLGF would no longer be involved in the day to day administration of these tax incentives. The DLGF would, however, still be available to advise counties as needed.

The elimination of DLGF's handling of these claims would cause a reduction of administrative expenses. The DLGF would be able to redirect the resources currently used for this function to other areas.

Appeals: The bill would allow the IBTR to adopt rules regarding assessment appeal procedures. Among other things, the rules may include procedures for voluntary arbitration and mediation. The rules may also create a small claims appeals track for appeals involving \$1 M or less in assessed value. Appeals involving less than \$1 M AV would automatically be subject to the small claims track, except that the taxpayer could elect to opt out of it. It is presumed that the small claims track would be somewhat streamlined and less expensive to administer than current appeals.

Explanation of State Revenues: (Revised) *Sales Disclosure:* Under current law, a sales disclosure form must be filed with the county auditor any time real property is sold or transferred for valuable consideration, except a transfer to charity. Filers pay a \$5 fee of which \$1 is deposited in the state Assessment Training Fund. This bill would increase the fee to \$10 for CY 2004 and CY 2005 only. Four dollars of the additional fee would be deposited into the state General Fund and the remaining additional \$1 would stay in the county. Over the last three years, an average of about 200,000 sales disclosure forms have been filed each year. The state's share (\$4) of the additional fee would generate an estimated \$400,000 in FY 2004, \$800,000 in FY 2005, and \$400,000 in FY 2006.

Explanation of Local Expenditures: *ERA & EZ:* County auditor offices would save the expense of forwarding all ERA and EZ claims and related documents to the DLGF. However, the counties could have additional administrative expenses in processing ERA and EZ claim forms. Funding for additional expenses would come from current resources.

Data Requirements: Under current law, county auditors are required to maintain an electronic file of property tax data for each real property parcel and each business personal property return. Auditors are required to transmit the data to the Legislative Services Agency and the Department of Local Government Finance before October 1 of the assessment year. Since tax rates are not certified until the following February 15th and tax bills are not computed until after the rates are available, the data that would be transmitted would be very incomplete. This bill changes the transmission date to March 1 of the year following the assessment date. By that time, the records should be complete.

Explanation of Local Revenues: (Revised) *ERA & EZ:* County auditors must remove the value of ERA and

EZ verified claims from the tax base in order to certify assessed values and calculate tax rates. Since county auditors would control ERA and EZ claims under this bill, it is likely that counties would have information regarding the total amount of ERA deductions and EZ credits in a more timely fashion than the DLGF could provide that information.

The bill would also give local officials the ability to accept a late filed ERA deduction application or a late filed EZ credit application as timely filed by resolution after a public hearing. This provision would give local officials more local control over tax incentive availability.

Sales Disclosure: The county's share (\$1) of the additional fee would generate an estimated \$200,000 each in CY 2004 and CY 2005 that would be deposited into the county sales disclosure fund.

State Agencies Affected: Department of Local Government Finance; Indiana Board of Tax Review; Legislative Services Agency.

Local Agencies Affected: Township assessors; County assessors; County auditors; Urban enterprise associations; and ERA designating bodies;

Information Sources: Bill Waltz, Commissioner, Indiana Board of Tax Review (232-3786); Beth Henkel, Commissioner, Department of Local Government Finance, (232-3777).

Fiscal Analyst: Bob Sigalow, 317-232-9859.